

Message Text

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21

ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01 ISO-00

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 PRS-01 SP-03 SS-20 OMB-01 AID-20 NSCE-00 SSO-00

USIE-00 INRE-00 DRC-01 /173 W
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O P 020336Z OCT 74

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 5868

INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY BANGKOK

AMEMBASSY TOKYO

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

AMEMBASSY MANILA

AMEMBASSY WELLINGTON

AMEMBASSY CANBERRA

C O N F I D E N T I A L USUN 3606

E.O. 11652: GDS

TAGS: UNGA, CB

SUBJ: KHMER IN 29TH GA: SITUATION AS OF OCTOBER 1

REF: USUN 3512, USUN 3522, USUN 3585, USUN 3605 STATE 214495

SUMMARY GKR'S ASIAN SUPPORTERS HOPEFULLY WILL MAKE FINAL
DECISION ON LANGUAGE OF DRAFT RESOLUTION IN MEETING SCHEDULED
FOR AFTERNOON OCT 2. END SUMMARY.

1. AS OF EVENING OCT 1, ASIAN WORKING GROUP APPEARS CLOSE TO
AGREEMENT ON LANGUAGE OF DRAFT RESOLUTION (TEXT USUN).
RESOLUTION CALLS FOR CAMBODIAN ANTAGONISTS TO HOLD TALKS,
FOR SYG'S GOOD OFFICES AND (IN EFFECT) FOR DEFERMENT TO
30TH GA.

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2. SINCE LAST FRIDAY'S AWG MEETING IN WHICH JAPANESE AND ASEANS HAD SHARP DISPUTE OVER DEFERMENT LANGUAGE, AWG CHAIRMAN ANAND HAS BEEN PRIVATELY TRYING TO BRIDGE GAP EXISTING, PRINCIPALLY, BETWEEN INDONESIA AND JAPAN. THIS DISPUTE (IN ADDITION TO REFLECTING BILATERAL HOSTILITIES) REFLECTED A BASIC PROBLEM THAT GKR'S ALLIES FACE AT THIS GA SESSION. WHILE MAJOR GOAL, AS AT 28TH GA, IS TO AVOID ADOPTION OF HOSTILE RESOLUTION, AWG'S ASSESSMENT AND OURS HAS BEEN THAT A SIMPLE REPEAT OF LAST YEAR'S MOTION FOR DEFERMENT (OR RESOLUTION EMBODYING NOTHING BUT DEFERMENT) WOULD NOT GAIN ADEQUATE SUPPORT.

3. JAPANESE POSITION HERE, APPARENTLY UNDER STRONG INSTRUCTIONS FROM TOKYO, HAS BEEN THAT UNNECESSARILY EXPLICIT AND EMPHATIC CALL FOR DEFERMENT REGARDLESS OF OTHER ELEMENTS IN RESOLUTION, WOULD REDUCE PROSPECTS FOR SUPPORT FOR FRIENDLY RESOLUTION: CO-SPONSORS OF GRUNK RESOLUTION WOULD PRESS GREY AREA COUNTRIES TO VOTE AGAINST AWG RESOLUTION ON GROUNDS THAT IT BASICALLY WOULD BE SIMPLY A REPEAT OF LAST YEAR'S DISLATORY ACTION.

4. INDONESIAN POSITION HAS FLOWED IN GOOD PART, AS WE UNDERSTAND IT, FROM INDONESIAN DEL'S EXTREME DISTRUST OF ALGERIAN PRESIDENT, A DISTRUST GREATLY HEIGHTENED BY INDONESIA'S EXPERIENCE WITH ALGERIAN HANDLING OF NON-ALIGNED. INDONESIAN AMB SANI, THEREFORE, HAS INSISTED THAT AWG TACTICS MUST BE BASED ON ASSUMPTION THAT BOUTEFLIKA WILL STOP AT NOTHING IN ABUSING PRESIDENCY ON BEHALF OF PRO-GRUNK EFFORT. ON THIS ASSUMPTION, INDONESIA HAS INSISTED THAT AWG AVOID AS FAR AS POSSIBLE INVITING ANY SITUATION WHEREIN GKR'S CAUSE COULD BE VULNERABLE TO BOUTEFLIKA'S HOSTILITY. THIS WOULD INCLUDE SITUATIONS WHERE KHMER CO-SPONSORS WOULD ORDINARILY BE GIVEN FLOOR TO MAKE PROCEDURAL MOTION, FOR EXAMPLE FOR DEFERMENT, BUT WOULD BE IGNORED BY BOUTEFLIKA.

5. BY INSERTING PHRASE "ON THE QUESTION OF REPRESENTATION" IN FOURTH PREAMBULAR PARA AND BY CHANGING LANGUAGE IN THIRD OPERATIVE PARA TO CALL IMPLICITLY FOR DEFERMENT, ANAND BELIEVES, AS HE TOLD US EVENING OCT 1, THAT HE HAS REACHED FORMULA WHICH ALL AWG DELEGATIONS CAN ACCEPT. COMMENT: CONFIDENTIAL

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LANGUAGE OF THIS DRAFT DIFFERS ONLY SLIGHTLY FROM TEXT WE UNDERSTAND KIMURA TO HAVE SHOWN SECRETARY ON SEPT 27 (STATE 214495) AND WE ARE ASSUMING DEPT WILL AUTHORIZE US TO AGREE TO CO-SPONSOR. END COMMENT.

6. JAPANESE MINISTER OHTAKA TOLD US OCT 1, AFTER OUR LAST TALK WITH ANAND, THAT SAITO HAS ASKED TOKYO'S INSTRUCTIONS PERMITTING JAPANESE HERE TO ACCEPT THIS COMPROMISE. CHHUT CHHHOEUR

TELLS US HE IS WILLING TO ACCEPT WHATEVER AWG CAN NOW AGREE UPON.

7. WE ANTICIPATE THAT AWG WILL MAKE FINAL DECISION ON THIS LANGUAGE AT MEETING SCHEDULED FOR AFTERNOON OCT2. AT THAT MEETING THEY MAY DECIDE TO DELAY FOR DAY OR TWO SUBMITTING THEIR REQUEST FOR UN TO CIRCULATE RESOLUTION TO GIVE THEM TIME TO ADD NON-ASIAN CO-SPONSORS, BUT WE WILL ENCOURAGE HASTE AND REMAIN HOPEFUL THAT ASIANS AND WE WILL BE ABLE TO BEGIN LOBBYING FOR THIS RESOLUTION BY THE WEEKEND. (JAPANESE ALREADY HAVE PROMISED TO GIVE DRAFT TO ITALIAN MISSION DEPUTY IN EFFORT TO GET ITALIAN CO-SPONSORSHIP.)

8. NEITHER ASIANS NOR WE HAVE BEEN ABLE TO MAKE FINAL JUDGMENTS AS TO TACTICS WHEN RESOLUTION IS NEAR PLENARY VOTE. THESE JUDGMENTS MUST AWAIT ASSESSMENT OF IMPACT OF DRAFT. AT THIS STAGE, HOPE IS THAT DRAFT WILL BE SUFFICIENTLY APPEALING TO OBTAIN MAJORITY SUPPORT IN PLENARY FOR GIVING IT PRIORITY OVER HOSTILE DRAFT. IF PLENARY ADOPTS THIS RESOLUTION FIRST, ITS LANGUAGE SHOULD PRECLUDE HOSTILE RESOLUTION BEING PUT TO VOTE, BOUTEFILKA IN CHAIR NOWITHSTANDING. THIS WOULD BE OPTIMUM SCENARIO BUT ALLIES ARE NOT CONFIDENT IT WILL BE REALIZED.

9. IF ASSESSMENT AFTER LOBBYING FOR DRAFT IS THAT IT DOES NOT HAVE SUFFICIENT SUPPORT, THEN SHIFT IN TACTICS--PERHAPS, FOR EXAMPLE, BRINGING UP "NEUTRAL" FACT-FINDING DRAFT--WOULD BE RECONSIDERED. LOBBYING ON CURRENT DRAFT HOPEFULLY WILL ENHANCE PLENARY RECEPTIVITY TO FALLBACK TACTICS.

10. AS DEPT IS AWARE, WE HAVE IN RECENT WEEKS BEEN CONSULTING DAILY WITH INDIVIDUAL AWG MEMBERS, THEREBY MAKING AN INFORMAL INPUT INTO THEIR DELIBERATIONS. WE HAVE ALSO MET FROM TIME TO TIME JOINTLY WITH KHMER, JAPANESE AND THAI. WE HAVE MADE CONFIDENTIAL

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CLEAR TO ASIAN ALLIES THAT WE ARE FULLY PREPARED TO INSTITUTIONALIZE OUR PARTICIPATION AS SOON AS THEY ARE WILLING. ANAND INFORMED US OCT 1 THAT ONCE LANGUAGE DECIDED UPON, HE PLANS TO REINSTITUTE LAST YEAR'S FOUR-DELEGATION TEAM (USUN, GKR, JAPAN, THAI) TO EXCHANGE INFORMATION ON VOTING ATTITUDES, TO COORDINATE LOBBYING AND TO RECOMMEND TACTICS. WE WILL PRESS TO ESTABLISH THIS MECHANISM ASAP.

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